

## Message Text

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ACTION EA-14

INFO OCT-01 EUR-25 ADP-00 SNM-02 H-02 SS-15 AID-20 BNDD-05

CIAE-00 INR-10 IO-12 JUSE-00 NSAE-00 RSC-01 SY-10

TRSE-00 USIA-12 NSC-10 SCI-06 OMB-01 PA-03 PRS-01

PM-09 DODE-00 AGR-20 HEW-08 RSR-01 /188 W

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P R 240805 Z APR 73

FM AMCONSUL HONG KONG

TO SECSTATE WASHDC PRIORITY 6718

INFO AMEMBASSY LONDON

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E. O. 11652 Z N/ A

TAGS: SNAR HK

SUBJECT: NARCOTICS: FREY REPORT

REF: STATE 74219

SUMMARY: FREY REPORT WILL UNDOUBTEDLY RECEIVE WIDE COVERAGE IN HONG KONG PRESS AND WE BELIEVE IT NECESSARY FOR CONGEN TO HAVE PRESS

STATEMENT PREPARED FOR INEVITABLE QUERIES. FROM EXCERPTS SENT REFTEL, MANY STATEMENTS IN REPORT APPEAR TO BE BASED ON MISINFORMATION OR CON-

FUSION OF FACTS. WE INTEND TO BRING REFTEL TO ATTENTION OF NARCOTICS COMMISSIONER ROLPH PRIOR TO RELEASE DATE SO THAT HE WILL BE PREPARED TO RESPOND.  
END SUMMARY

1. IN ORDER TO STRAIGHTEN OUT MISINFORMATION CONTAINED IN EXCERPTS, WE HAVE FOLLOWING COMMENTS:

A. PARA 4 REFTEL: ONLY ATTEMPT TO GUESSTIMATE AMOUNT OF HEROIN TRANSSHIPPED THROUGH HONG KONG OR MANUFACTURED IN HONG KONG FOR US MARKETS CONTAINED IN UNCLASSIFIED DOCUMENT PREPARED BE CONGEN  
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FOR CODEL FREY AND SUGGESTS RANGE OF 400 TO 4,000 POUNDS PER YEAR SENT TO US FROM ALL OF ASIA. IN ANY CASE, FOUR TO TEN TONS APPEARS HIGHLY EXCESSIVE ESTIMATE AND IS PERHAPS CLOSER TO TOTAL ANNUAL US HEROIN SUPPLY. MOST HEROIN IN HONG KONG IS NO. 3 HEROIN, USE BY LOCAL ADDICT POPULATION AND NOT SHIPPED TO US.

B. PARA 5: HONG KONG NARCOTICS EFFORTS WERE IN PAST CENTERED IN POLICE DEPARTMENT AND PREVENTIVE SERVICE. POSITION OF COMMISSIONER OF NARCOTICS CREATED LAST SUMMER TO DRAW TOGETHER NARCOTICS PREVENTION AND TREATMENT UNDER ONE COORDINATED LEADERSHIP. ROLPH HAS ALREADY SUBMITTED SEVERAL REPORTS TO HKG AND IS AWAITING GOVERNMENT ACTION ON HIS RECOMMENDATIONS.

C. PARA 6: WE STRONGLY BELIEVE BRITISH IKDHONG K KG RECOGNIZE SEVERITY OF LOCAL NARCOTICS PROBLEM AND DO NOT NORMALLY PLACE BLAME ON LONDON AUTHORITIES. THERE HAS BEEN A CONTINUAL IMPROVEMENT IN COMBATING ALL PHASES OF NARCOTICS ABUSE IN HONG KONG AND WE DO NOT BELIEVE THAT "DRAMATIC IMPROVEMENT" CANNOT BE EXPECTED WITHOUT STRONG COMMITMENT FROM LONDON. LOCAL OFFICIALS ARE FULLY AWARE OF PROBLEM AND ATTEMPTING TO SOLVE IT WITHIN LIMITS OF THEIR CAPABILITIES.

D. PARA 7: FYI PRISON DIRECTOR TOM GARNER IS AN OUTSPOKEN CRITIC OF BOTH POLICE AND HKG EFFORTS TO SOLVE NARCOTICS PROBLEM AND FREQUENTLY EXAGGERATES SITUATION TO MAKE HIS POINT. HE HAS LITTLE OR NO EXPERTISE IN LAW ENFORCEMENT AND CURRENT POSITION RELATES TO REHABILITATION AND TREATMENT. END FYI

E. PARA 8: THIS IS OBVIOUS GARBLE OF CONGNE'S 1972 REQUEST FOR \$190,000 FOR TRAINING OF HKG NARCOTICS OFFICIALS IN US. AS DEPARTMENT AWARE, THIS MONEY WAS NOT ALLOCATED AND TRAINING WAS NOT PROVIDED.

2. REPORT'S RECOMMENDATIONS ARE SIMILARLY MISLEADING. A) WE BELIEVE HKG IS CURRENTLY DOING ABOUT AS MUCH AS IT CAN GIVEN LIMITATIONS ON MANPOWER AND FAIRLY LIBERAL COURT DECISIONS. LONDON PRESSURE ON ISSUE HKG BELIEVES IS OWN PROBLEM MIGHT WELL BE COUNTERPRODUCTIVE AND RELATIONSHIP BETWEEN UK AND HKG IS SUCH THAT ONE COULD DEBATE EXTENT TO WHICH LONDON PRESSURE WOULD BE EFFECTIVE. B) BNDD HONG KONG ANTICIPATING ADDITIONAL MAN AND  
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ALREADY HAS BEEN PLACED UNDER SEA REGIONAL AUTHORITY. C) DRUGS OBVIOUSLY ARE SENT TO AREA WHERE MARKET EXISTS BE REDUCTION OF ADDICT POPULATION IS NOT AN IMMEDIATELY OBTAINABLE GOAL. D) ADDITIONAL REGIONAL COOPERATION IS PRIMARY AIM OF ROLPH' S STUDY GROUP PROPOSAL AND INDICATES HKG AGREEMENT WITH FREY REPORT ON THIS POINT. E) WE HAVE NO EVIDENCE OF UTILIZATION OF PRC COASTS FOR UNLOADING SHIPMENTS OF OPIUM FROM THAILAND. WE ASSUME REPORT MEANS PRC COASTAL WATERS. IN EITHER CASE, HKG HAS NO CONTROL OVER THIS.

3. FIRST GENERAL RECOMMENDATION FITS WELL INTO ROLPH' S PROPOSED STUDY GROUP AND PRE- EMPTIVE BUYING IS HIS SUGGESTED IMMEDIATE REMEDY FOR NARCOTICS SITUATION IN SEASIA. WE INTEND TO PROVIDE ROLPH WITH EXCERPTS FROM REFTEL IN ADVANCE OF CONTEMPLATED RELEASE DATE. THIS WILL ENABLE HIM TO BE PREPARED FOR NEWSMEN' S QUESTIONS.

4. WE HAVE PREPARED FOLLOWING PRESS STATEMENT TO BE AVAILABLE IN CASE OF INQUIRIES:

QUOTE: THE REPORT REPRESENTS THE VIEWS OF CONGRESSMEN LOU FREY, JR., JAMES HASTINGS, AND PETER KYROS, WHO VISITED HONG KONG FROM JANUARY 22 TO 25, 1973. THE THREE CONGRESSMEN ARE DEEPLY CONCERNED ABOUT THE NARCOTICS SITUATION IN THE UNITED STATES AND PARTICULARLY ABOUT THE FLOW OF HEROIN INTO THE UNITED STATES, AND ARE SEEKING WAYS OF CURBING THE INTERNATIONAL TRAFFIC IN ILLEGAL DRUGS . HONG KONG WAS ONE OF SEVERAL AREAS THAT THEY CHOSE TO VISIT IN ORDER TO MEET WITH LOCAL GOVERNMENTAL OFFICIALS CONCERNED WITH THE INTERNATIONAL NARCOTICS PROBLEM. ONE OF THE LEGISLATIVE FUNCTIONS OF OUR CONGRESS IS TO EXAMINE VARIOUS ISSUES AND SITUATIONS AS A PART OF THEIR PREPARATION FOR POSSIBLE ACTION. THIS REPORT IS A SUMMARY OF THEIR INVESTIGATIONS IN THE AREAS THEY VISITED ON THEIR RECENT TRIP. IT IS NOT, PER SE, AN OFFICIAL DOCUMENT OF THE UNITED STATES GOVERNMENT.

THE AMERICAN CONSULATE GENERAL HAS ENJOYED CLOSE COOPERATION IN THIS FIELD WITH MR. NORMAN ROLPH, COMMISSIONER OF NARCOTICS, AND WITH THE ROYAL HONG KONG POLICE FORCE' S NARCOTICS BUREAU AND HONG KONG PREVENTIVE SERVICE. WE BELIEVE THAT THIS COOPERATION HAS BEEN INSTRUMENTAL IN MAKING A MAJOR CONTRIBUTION IN THE WORLD-WIDE EFFORT TO COPE WITH ILLEGAL NARCOTICS TRAFFICKING. UNQUOTE  
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